

Message Text

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ORIGIN AID-20

INFO OCT-01 ISO-00 /021 R

66623

DRAFTED BY: AFR:DP:FJMOORE

APPROVED BY: ECFEI, COORDINATOR

DISTRIBUTION: 2V

ACTION: AFR

INFO: CHRON 2 20P

----- 114873

R 190008Z APR 74

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

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AFDROUGHT

FOLLOWING REPEAT BAMAKO 0910 ACTION SECSTATE INFO ABIDJAN
DAKAR PARIS APRIL 17TH

QUOTE

LIMITED OFFICIAL USE BAMAKO 0910

AIDAC

SECSTATE FOR H. JOHNSON, AFR/CWR AND PRINCETON LYMAN, AFR/DS
ABIDJAN FOR REDSO; DAKAR FOR RDO, PARIS FOR GORDON BROWN

TO BE DELIVERED AT EARLIEST TIME DURING WORKING HOURS

E.O. 11652: N/A

SUBJECT: MEDIUM TERM SAHEL DESIGN EFFORT - MALI LIVESTOCK

REF: A. BAMAKO 818; B. BAMAKO 459

1. SUMMARY: FOUR HOUR MEETING CHAIRED BY DIRECTOR OF
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CABINET SISSOKO OF MINISTRY OF PRODUCTION ATTENDED BY

N'GOLO TRAORE, DIRECTOR, RURAL ECONOMIC INSTITUTE AND FORMERLY HEAD OF NIONO AND SOTUBA RESEARCH STATIONS; THEOURE DIAOURE, DIRECTOR OF LIVESTOCK SERVICES, AND BOUBACAR SY, DIRECTOR OF OMBEVI, USG PARTICIPATION WAS LIMITED TO RDO MCADAMS, BLUMGART, HELMAN AND EMBOFF PEASHOCK. MALIAN TECHNICIANS HELD VERY FIRMLY TO PURSUING TWO PRIORITIES. FIRST, LAUNCHING A PILOT PROJECT IN "HAUTE VALLEE", ABOUT 100 KM SOUTHWEST OF BAMAKO TOWARD GUINEA BORDER, WITH OBJECTIVE TEST PROSPECTS FOR OPENING LAND NOW RESTRICTED BY TRYPANOSOMIASIS FOR LIVESTOCK USE (IN ESSENCE, ABERCROMBIE-MOELLER PROJECT). SECOND, IMPROVEMENT OF A CORRIDOR, "SAHEL OUEST" WITHIN WHICH ONE OF THREE PILOT EFFORTS, "KAYES NORD" (FYI MALIANS ALSO REFERRED TO PROJECT AS "KAYES OUEST"), HAS SOMEWHAT, BUT PROBABLY NOT CRITICALLY, DIFFERENT GEOGRAPHIC DELINEATION FROM PROJECT PROPOSED IN DESIGN TEAM'S TERMS OF REFERENCE. DRS. SY AND DIAOURE LEFT BAMAKO THIS A.M. FOR ALGERIA LIVESTOCK CONFERENCE AND WILL NOT RETURN UNTIL APRIL 30. WE URGENTLY REQUEST CLARIFYING INSTRUCTIONS BEFORE SCHEDULING NEXT MEETING WITH DR. TRAORE. END SUMMARY

2. MALIAN EXPLANATION OF THEIR SURPRISE ABOUT KAYES PROJECT IS THAT THEY WERE IN PROCESS OF PREPARING STRATEGY FOR DEVELOPMENT OF SAHEL ZONE WHEN MOORE-PATTERSON TEAM VISITED, BUT THE DOCUMENT WAS IN PREPARATORY STAGE AND SINCE MOORE-PATTERSON TEAM WAS NOT ABLE TO MEET WITH DIAOURE, SY OR TRAORE, THEY WERE NOT EXPOSED TO THINKING MALIAN LIVESTOCK PLANNERS. THIS WORK, "DEVELOPPEMENT DE LA ZONE SAHEL: STRATEGIE A LONG TERME ET SCHEMA DIRECTEUR POUR LA PERIODE QUINQUENNALE" (FEB. 1974), IS AN OBVIOUS SOURCE OF PRIDE TO THESE YOUNG TECHNOCRATS WHO REPEATEDLY EMPHASIZED THAT THEY WOULD NOT ACCEPT FINANCING FOR WHAT WOULD BE A NON-MALIAN PROJECT. HOWEVER, THEIR STRATEGY CALLS FOR MAJOR PORTION SAHEL ZONE (KAYES-DILLY-NARA) LIVESTOCK AND AGRICULTURE DEVELOPMENT SCHEME UNDER DIRECTION OF OFFICE TO BE CREATED AND RESPONSIBLE DIRECTLY TO MINISTER. THIS RESEMBLES MALIAN "OPERATIONS" OR UPPER VOTA ORD DU SAHEL.

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3. CONSIDERABLE TIME WAS DEVOTED TO EXPLAINING OUR CONCERN THAT TSE-TSE FLY PROJECT, AS PUT TOGETHER FOLLOWING ABERCROMBIE-MOLLER STUDY LACKED SPECIFICITY WITH REGARD TO (A) LAND USE PLANNING (B) SOCIOLOGICAL ASPECT, AND (C) MEANS TO EFFECTIVELY MANAGE USE OF THIS RESOURCE. IT WAS CLEARLY PUT TO MALIANS THAT RDO AND TEAM, BASED ON DISCUSSIONS AID/W, WERE DOUBTFUL AID/W WOULD AGREE TO FINANCE VECTOR CLEARING AND

INFRASTRUCTURE INVESTMENTS IN ADSENCE CAREFUL LAND USE PLANNING AND SOCIO-CULTURAL STUDIES AND REASONABLE ASSURANCES THAT LAND USE CONTROL ASPECT WAS PRACTICABLE. MALIANS RESPONDED THAT UNDER MALIAN LAW, GOVERNMENT HAS EFFECTIVE AUTHORITY TO DETERMINE LAND USE, THAT THIS MAY BE DONE BY GOVERNMENT USE OF LAND OR TURNOVER TO PARASTATAL ORGANIZATIONS OR ASSOCIATION OF USERS, OF WHICH THEY FAVOR THIRD. THEY STRONGLY CONTENDED THAT THEY HAD OTHER EXPERIENCE IN WHICH THEY HAVE BEEN ABLE TO EFFECTIVELY CONTROL LAND USE; AT SAME TIME THEY ARGUED FOR PILOT EFFORT TO TEST WORKABILITY OF LIVESTOCK DEVELOPMENT SCHEME WHICH WOULD REDUCE PRESSURE ON SAHELIAN RANGE. THEY INSISTED THAT ANY STUDIES OF LAND USE PLANNING THAT COULD NOT BE COMPLETED BY TEAM, COULD AMPLY BE FINALIZED IN PROPER TIME PHASING WITH IMPLEMENTATION. THEY HAD NOT RPT NOT ENVISIONED STRUCTURED CLASSIFICATION OF LAND, WITH MOST FAVORABLE AREAS ALLOCATED TO AGRICULTURE, BUT RATHER HAD PLANNED TO PROVIDE AGRICULTURAL RIGHTS TO EXISTING VILLAGES FOR 3 KM RADIUS WITH ALL OTHER AREAS OPENED TO LIVESTOCK HERDERS, RECOGNIZING THAT LATTER WOULD INCREAS- INGLY UNDERTAKE CROP PRODUCTION ON FAVORABLE LANDS IN RELATION TO THEIR LIVESTOCK ACTIVITIES. NOTE: AGRICULTURAL SERVICES NOT PRESENT AND ONLY DIRECTOR DU CABINET SISSOKO REPRESENTED THEIR INTEREST IN CONTEXT LAND USE ALLOCATION.

4. IN RESPONSE TO RDO QUESTION AS TO PREVALENCE OF RIVER BLINDNESS IN PROPOSED ZONE, DR. SY STATED THAT ONCHOCERCIASIS IS PREVALENT IN POCKETS WITHIN PILOT ZONE. NONE OF TSE-TSE BELT BEING VIEWED BY MALIANS IS INCLUDED IN CURRENT WHO/IBRD PLANNED WEST AFRICAN ONCHOCERCIASIS CAMPAIGN. THIS MEANS TSE-TSE PROJECT DESIGN, IF UNDERTAKEN, WOULD NEED ALSO ADDRESS ACTION FOR ONCHOCERCIASIS.

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5.DR. TRAORE, IN OUR VIEW QUITE PROPERLY, EXPRESSED CONCERN THAT DEVELOPMENT OF SINGLE "POCKET" OF IMPROVED PASTURELAND AT KAYES, MIGHT RESULT IN SUCH CONCENTRA- TION OF USE AS TO DIMINSH PROJECT BENEFITS. WHILE MALIAN ORIGINALLY PRESSED FOR DILLY AS FIRST PILOT EFFORT, THEY LATER ACCEPTED THAT ANY OF THREE PILOT EFFORTS (DILLY-NARA-KAYES) WOULD BE ACCEPTABLE, BUT THAT THE WOULD THEN MAKE SERIOUS EFFORT TO GET OTHER ACTIONS GOING IN PARALLEL THROUGH OTHER DONOR FINANCING. FOR YOUR INFORMATION - IN RESPONSE TO OUR STATEMENT THAT USAID HAD NO DOCUMENTATION ON "KAYES NORD" OR DILLY PROJECT UNDP EXPERT ATTACHED TO OMBEVI STATED THAT LACK OF DOCUMENTATION DUE TO FACT THAT DILLY PROJECT HAD BEEN SUBMITTED TO SEVERAL OTHER DONORS INCLUDING CIDA BUT TURNED DOWN.

6. GIVEN OUR TIME CONSTRAINTS, ISSUES MUST BE SIMPLY
STATED AND DEFINITIVE CHOICE MADE. OUR ASSESSMENT AND
VIEWS ARE:

A. TECHNICAL SKILLS TO ADDRESS TSE-TSE FLY PROJECT
ARE PRESENT IN TEAM AND ALL DISCIPLINES REQUIRED WILL BE
PRESENT WITH POSSIBLE ADDITION OF SOCIOLOGIST;

B. SERIOUS ASSESSMENT OF PROJECT COULD BE UNDERTAKEN, BUT
TIME WOULD NOT PERMIT LAND USE CLASSIFICATION NOR
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LIVESTOCK, MEETING CHAIRMAN, AGRICULTURAL DEVELOPMENT, LAND, LAW, ECONOMIC ASSISTANCE, MEETINGS, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Draft Date: 19 APR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE079637
Document Source: CORE
Document Unique ID: 00
Drafter: AFR:DP:FJMOORE
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740091-0438
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740429/aaaaazeb.tel
Line Count: 175
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN AID
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: A. BAMAKO 818; B. BAMAKO 459
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 22 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22 APR 2002 by boyleja>; APPROVED <07-Aug-2002 by MorefiRH>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MEDIUM TERM SAHEL DESIGN EFFORT - MALI LIVESTOCK
TAGS: EAID, EAGR, ML, (SISSOKO)
To: USUN NEW YORK
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005